HENRY MCMASTER, CHAIR GOVERNOR CURTIS M. LOFTIS, JR. STATE TREASURER

RICHARD ECKSTROM, CPA COMPTROLLER GENERAL



THE DIVISION OF PROCUREMENT SERVICES DELBERT H. SINGLETON, JR. Division Director

(803) 734-8018

MICHAEL B. SPICER INFORMATION TECHNOLOGY MANAGEMENT OFFICER (803) 737-0600 FAX: (803) 737-0639

Protest Decision

Matter of:Call ExpertsCase No.:2018-172Posting Date:June 7, 2018Contracting Entity:South Carolina Department of Mental HealthSolicitation No.:5400014906Description:Crisis Telephone Answering Service for Department of Mental Health

DIGEST

Protest of improper evaluation is denied. Call Experts' (CE) letter of protest is included by reference. [Attachment 1]

AUTHORITY

The Chief Procurement Officer¹ (CPO) conducted an administrative review pursuant to S.C. Code Ann. §11-35-4210(4). This decision is based on materials in the procurement file and applicable law and precedents.

HUGH K. LEATHERMAN, SR. Chairman, senate finance committee

W. BRIAN WHITE CHAIRMAN, HOUSE WAYS AND MEANS COMMITTEE GRANT GILLESPIE EXECUTIVE DIRECTOR

¹ The Materials Management Officer delegated the administrative review of this protest to the Chief Procurement Officer for Information Technology.

Protest Decision, page 2 Case No. 2018-172 June 7, 2018

BACKGROUND

| Event | Date |
|------------------------|------------|
| Solicitation Issued | 02/12/2018 |
| Intent to Award Issued | 03/09/2018 |
| Protest Received | 06/05/2018 |

ANALYSIS

The Department of Mental Health (DMH) issued this Invitation for Bids (IFB) to acquire Crisis Telephone Answering Service. An Intent to Award was posted to Answer Carolina, Inc. on March 9, 2018. CE filed its protest on June 5, 2018. Section 11-35-4210(1)(b) requires:

Any actual bidder, offeror, contractor, or subcontractor who is aggrieved in connection with the intended award or award of a contract shall protest to the appropriate chief procurement officer in the manner stated in subsection (2)(b) within ten days of the date award or notification of intent to award, whichever is earlier, is posted in accordance with this code; except that a matter that could have been raised pursuant to (a) as a protest of the solicitation may not be raised as a protest of the award or a contract.

(emphasis added)

A timely protest of this award had to be received by the Chief Procurement Officer by March 19, 2018. CE's protest was not received within the authorized time and the Chief Procurement Officer lacks jurisdiction to review its protest.

DECISION

For the reasons stated above, the protest of Call Experts is denied.

For the Materials Management Office

michar B Spices

Michael B. Spicer Chief Procurement Officer

Attachment 1

 From:
 Kip Deaton

 To:
 Protest-MMO

 Subject:
 Protest CPO- Solicitation 5400014906 - Crisis Telephone Answering Service for Department of Mental Health

 Date:
 Tuesday, June 05, 2018 11:03:02 AM

 Attachments:
 jmage001.png

Hello,

Answer Carolina was awarded the contract for Solicitation 5400014906 - Crisis Telephone Answering Service for Department of Mental Health.

If Answer Carolina claimed Residential Contractor Preferences, the clause below would require Answer Carolina to pay employees performing the required duties at a rate of \$27 per hour. This is based on the per minute pricing that was accepted in the bid:

PREFERENCES - RESIDENT CONTRACTOR PREFERENCE (SEP 2009)

To qualify for the RCP, you must maintain an office in this state. An office is a nonmobile place for the regular transaction of business or performance of a particular service which has been operated as such by the bidder for at least one year before the bid opening and during that year the place has been staffed for at least fifty weeks by at least two employees for at least thirty five hours a week each. In addition, you must, at the time you submit your bid, directly employ, or have a documented commitment with, individuals domiciled in South C arolina that will perform services expressly required by the solicitation and your total direct labor cost for those individuals to provide those services must exceed fifty percent of your total bid price. [11-35-1524(C)(1)(iii)] Upon request by the procurement officer, you must dentify the persons domiciled in South C arolina that will perform the services involved in the procurement upon which you rely in qualifying for the preference, the services those individuals are to perform, and documentation of the your labor cost for each person identified. If requested, your failure to provide this information promptly will be grounds to deny the preference (and, potentially, for other enforcement action). [02-2B113A-1]

If this is the case and Answer Carolina is not paying the appropriate hourly rate based on this clause, we would like the current contract to be rendered invalid and the invitation to bid reissued in the near future.

Kip Deaton Director of Business Development P. 843.720.8065 | F. 843.720.8066 <u>kip@callexperts.com</u> callexperts.com



STATEMENT OF RIGHT TO FURTHER ADMINISTRATIVE REVIEW

Protest Appeal Notice (Revised July 2017)

The South Carolina Procurement Code, in Section 11-35-4210, subsection 6, states:

(6) Finality of Decision. A decision pursuant to subsection (4) is final and conclusive, unless fraudulent or unless a person adversely affected by the decision requests a further administrative review by the Procurement Review Panel pursuant to Section 11-35-4410(1) within ten days of posting of the decision in accordance with subsection (5). The request for review must be directed to the appropriate chief procurement officer, who shall forward the request to the panel or to the Procurement Review Panel, and must be in writing, setting forth the reasons for disagreement with the decision of the appropriate chief procurement officer. The person also may request a hearing before the Procurement Review Panel. The appropriate chief procurement officer and an affected governmental body shall have the opportunity to participate fully in a later review or appeal, administrative or judicial.

Copies of the Panel's decisions and other additional information regarding the protest process is available on the internet at the following web site: http://procurement.sc.gov

FILE BY CLOSE OF BUSINESS: Appeals must be filed by 5:00 PM, the close of business. *Protest* of *Palmetto Unilect, LLC*, Case No. 2004-6 (dismissing as untimely an appeal emailed prior to 5:00 PM but not received until after 5:00 PM); *Appeal of Pee Dee Regional Transportation Services, et al.*, Case No. 2007-1 (dismissing as untimely an appeal faxed to the CPO at 6:59 PM).

FILING FEE: Pursuant to Proviso 111.1 of the 2016 General Appropriations Act, "[r]equests for administrative review before the South Carolina Procurement Review Panel shall be accompanied by a filing fee of two hundred and fifty dollars (\$250.00), payable to the SC Procurement Review Panel. The panel is authorized to charge the party requesting an administrative review under the South 11-35-4210(6), 11-35-4220(5), Carolina Code Sections 11-35-4230(6) and/or 11-35-4410...Withdrawal of an appeal will result in the filing fee being forfeited to the panel. If a party desiring to file an appeal is unable to pay the filing fee because of financial hardship, the party shall submit a completed Request for Filing Fee Waiver form at the same time the request for review is filed. The Request for Filing Fee Waiver form is attached to this Decision. If the filing fee is not waived, the party must pay the filing fee within fifteen days of the date of receipt of the order denying waiver of the filing fee. Requests for administrative review will not be accepted unless accompanied by the filing fee or a completed Request for Filing Fee Waiver form at the time of filing." PLEASE MAKE YOUR CHECK PAYABLE TO THE "SC PROCUREMENT REVIEW PANEL."

LEGAL REPRESENTATION: In order to prosecute an appeal before the Panel, business entities organized and registered as corporations, limited liability companies, and limited partnerships must be represented by a lawyer. Failure to obtain counsel will result in dismissal of your appeal. *Protest of Lighting Services*, Case No. 2002-10 (Proc. Rev. Panel Nov. 6, 2002) and *Protest of The Kardon Corporation*, Case No. 2002-13 (Proc. Rev. Panel Jan. 31, 2003); and *Protest of PC&C Enterprises, LLC*, Case No. 2012-1 (Proc. Rev. Panel April 2, 2012). However, individuals and those operating as an individual doing business under a trade name may proceed without counsel, if desired.

South Carolina Procurement Review Panel Request for Filing Fee Waiver 1205 Pendleton Street, Suite 367, Columbia, SC 29201

| Name of Requestor | | | Address |
|--|---|---------------------------------|---|
| City | State | Zip | Business Phone |
| 1. What is | your/your comp | any's monthly inco | me? |
| 2. What an | e your/your com | pany's monthly exp | penses? |
| 3. List any | v other circumsta | nces which you thin | nk affect your/your company's ability to pay the filing fee: |
| | | | |
| | | | |
| misreprese administra Sworn to l | ent my/my comp ative review be w pefore me this | pany's financial cor vaived. | on above is true and accurate. I have made no attempt to ndition. I hereby request that the filing fee for requesting |
| 0 | lay of | , 20 | _ |
| Notary Pu | blic of South Ca | rolina | Requestor/Appellant |
| My Comn | nission expires: _ | | |
| For officia | ll use only: | Fee Waived | Waiver Denied |
| Chairman | or Vice Chairma | n, SC Procurement | Review Panel |
| | _ day of , South Carolina | , 20 | |

NOTE: If your filing fee request is denied, you will be expected to pay the filing fee within fifteen (15) days of the date of receipt of the order denying the waiver.